

### European research in the field of occupations, qualifications and skills – information about selected initiatives

Wojciech Stechły, Educational Research Institute

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Zintegrowany Rejestr Kwalifikacji





# What is comparative research of skills, occupations and qualifications (to me)?

✓An interdisciplinary field drawing from political science, economics, didactics and curriculum research, psychometry, sociology...

✓ With <u>very</u> practical applications

✓ Influencing policy or at risk of being influenced by it?

 A very promising area – complementary to socioeconomic megatrends and emerging technologies



## Why is comparative research of skills, occupations and qualifications relevant?

✓ Improvement of policy and practice in education and training

✓ Transparency and recognition of skills

✓ Inter- and intra-national mobility of learners and workers

✓ Lifelong and lifewide learning



✓ Conceptualizations of skills and description of learning outcomes

✓ <u>Structure / hierarchy of standards, documents</u>

✓ Content of qualifications and occupations

✓ Skills levels

 ✓ + various contexts: organisation of teaching and learning, institutions and regulations (e.g. <u>Refernet</u>), industrial relations, education and labour market policies...

## The problem with skills, qualifications and occupations

The meanings (referents) ascribed to skills, qualifications and occupations names:

- differ between regions, sectors and countries
- change over time, with accelerating dynamic

Skills, qualifications and occupations names are in fact signs that provide interoperability for the construction of our everyday reality. We use their names as an index for our subjective meanings.

To provide a basis for intersubjectivity we need **conceptual frameworks**, **measurement tools** and **benchmarks**.

Dealing with skills, qualifications and occupations

✓ EQF and NQFs provide a conceptual framework for increasing transparency and comparability of qualifications

 OECD's PISA and PIAAC provide a set of definitions, measurement tools and allow for comparions of a relatively narrow set of key skills levels
 Students skills – <u>PISA</u>

✓ Survey of adults skills – <u>PIAAC</u>

✓ International classifications and well estabilished standards can be used as benchmarks for comparisons

# Comparisons of conceptualizations of skills, competences and occupations

'(...) one-dimensional frameworks of competence are inadequate and are giving way to multi-dimensional frameworks. Functional and cognitive competences are increasing being added to the behavioural competencies in the USA, while in the UK cognitive and behavioural competences are being added to the occupational functional competence model. France, Germany and Austria, entering the arena more recently, appear to be adopting from the outset a more holistic framework, considering knowledge, skills and behaviours as dimensions of competence, as have most of the other countries that have adopted competence-based vocational training.' (Le Deist, Winterton, 2005, p. 39)

|             | Occupational            | Personal           |
|-------------|-------------------------|--------------------|
| Conceptual  | Cognitive<br>competence | Meta<br>competence |
| Operational | Functional competence   | Social competence  |

Figure 1. Typology of competence.

Le Deist, F. D., & Winterton, J. (2005). What is competence? *Human resource development international*, 8(1), 27–46.

Brockmann, M., Clarke, L., & Winch, C. (2008). Knowledge, skills, competence: European divergences in vocational education and training (VET)—the English, German and Dutch cases. Oxford Review of Education, 34(5), 547–567.

## Comparisons of conceptualizations of skills

|                                      | General                          | Specific                              |
|--------------------------------------|----------------------------------|---------------------------------------|
| Anglo-American labor market regime   | Unskilled                        | Craft                                 |
| German vocational<br>training regime | Low and uncertified<br>Ungelernt | High and occupational<br>Facharbeiter |
| Human capital theory                 | Portable                         | Not portable                          |
| Asset theory                         | High and broad: professional     | Low and narrow: occupational          |
| Class theory                         | Low and easy to replace          | High and difficult to replace         |

#### Table 1 General versus specific skills: Alternative meanings

#### Table 2 General versus specific: Substantive versus economic

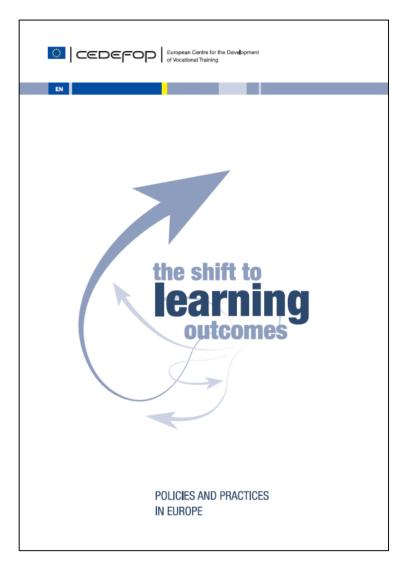
|                        | Economic definition |                                  |  |
|------------------------|---------------------|----------------------------------|--|
|                        |                     | General=portable                 | Specific=not portable                    |
| Substantive definition | General = broad     | Mathematics<br>Office cleaning   | Astrophysics<br>Car assembly (Japan)     |
|                        | Specific=narrow     | Brain surgery<br>Central defense | Byzantine history<br>Car assembly (U.S.) |

High (academic, professional) Low (non-academic, occupational)

Streeck, W. (2011). Skills and Politics: General and Specific (SSRN Scholarly Paper Nr ID 1781042).



'One of the key virtues of focusing on knowledge, skills and competences, is that these relate to learning outcomes or outputs, irrespective of the routes of acquisition involved, rather than on learning inputs' (Winterton et al. 2006, p. 5)



Winterton, J., Le Deist, F. D., & Stringfellow, E. (2006). *Typology of knowledge, skills and competences*. *Clarification of the concept and prototype* [Cedefop Panorama series]. Luxembourg: Office for Official Publications of the European Community: Cedefop.

Cedefop. (2009). Shift to Learning Outcomes - Policies and Practices in Europe. Luxembourg: Publications Office of the European Union.



### Bricklayer: Comparison of occupations content (2008-2010)

#### Scope or breadth of qualifications: Bricklaying example

- · Different scopes of activity as major factor in variation
- · Many continental countries:
  - broad scope of activities, using a variety of materials (bricks, concrete, prefabricated)
  - concern with ability to plan, carry and evaluate work

#### Example Denmark (Level 3+):

- Bricklaying, flooring, tiling, roofing, jointing and rendering, façade cladding, and scaffolding
- Non-manual: reading from technical drawings, setting out, ordering materials, applying health and safety regulations, communicating with clients....
- England (NVQ2): largely confined to laying bricks and blocks: conform to general workplace safety and efficient work practices; move and handle resources; erect and set out masonry structures + 1 optional

ETUC May 2010



### **Occupational vs Skills-based VET systems**

#### Occupational:

- statutory framework
- social partnership
- recognised qualifications
- comprehensive nationally recognised VET programmes
- multi-dimensional competence
- 'occupational capacity'
- occupational knowledge
- general and civic education

#### Skills-based:

- weak statutory framework
- marginalisation of stakeholder interests
- narrow skills sets, remedial functional skills
- functionalist-behavourist conception of competence
- minimal underpinning knowledge
- neglect of general and civic education

ETUC May 2010



✓Automobile maintenance - ASSET

✓ Chemical industry - CREDCHEM

✓ Tourism and catering sector M.O.T.O.

✓ Master in craft qualifications SME-Master Plus

✓ Foreign trade – TRIFT

✓ Care and social workers – I CARE
 ✓ ...



| Vehicle stab  |  |  |   |
|---|--|--|---|
| Car mechani   | c  |  | European Credit system for<br>Vocational Education & Training   |
|   |  | EQF-level: 3   | National level: 3   |
| erview of the step  |  |  |   |
|   |  |  |   |
| s:<br>grated system,<br>al circuit,<br>oller<br>and servicing | <ul> <li>Identify the elements constituting the wheel anti- lock brake system and stability control</li> <li>Establish a diagnostic procedure taking part into account the possible interactions between the periepetal systems</li> <li>Apply testing procedure,</li> <li>Choose the nature of action to be taken</li> <li>Repair/replace the components of vehicle stability management systems</li> </ul> | <ul> <li><u>Diagnose and repairs</u><br/><u>management system</u><br/><u>responsibly</u></li> <li>Identify with print<br/>the fault</li> <li>Select the hypor<br/>depending on the<br/>oract the system</li> <li>Validate the mini-<br/>oract the system</li> <li>Respect the mini-</li> </ul>   | n<br>alfunction and choose the<br>tion to be done<br>ethods and schedule<br>respecting health and safety  |
|   | Car mechani  | <ul> <li>al circuit,</li> <li>al circuit,</li> <li>Establish a diagnostic procedure taking part into account the possible interactions between the periepetal systems</li> <li>Apply testing procedure,</li> <li>Choose the nature of action to be taken</li> <li>Repair/replace the components of vehicle stability management systems</li> </ul> | Car mechanic       EQF-level: 3         ESTABILITY MANAGEMENT SYSTEMS       EQF-level: 3         erview of the steps, required to fulfil the task>       Skills         Skills       Competence         He/she is able to:       He/she is able to:         Sigrated system, al circuit, all circuit, and servicing       Identify the elements constituting the wheel anti- lock brake system and stability control       Diagnose and reparamanagement system control         Settem the peripetal systems       Identify with procedure, the pari into account the possible interactions between the peripetal systems       Identify with procedure, the system         Choose the nature of action to be taken       Repair/replace the components of vehicle stability management systems       Ovalidate the model of the system |

Developed by: SIA "IMA AUTOSERVISS"



### **Benchmarks development – ECVET projects (example)**

#### **Competence Matrix "Electronics/Electrical Engineering"**

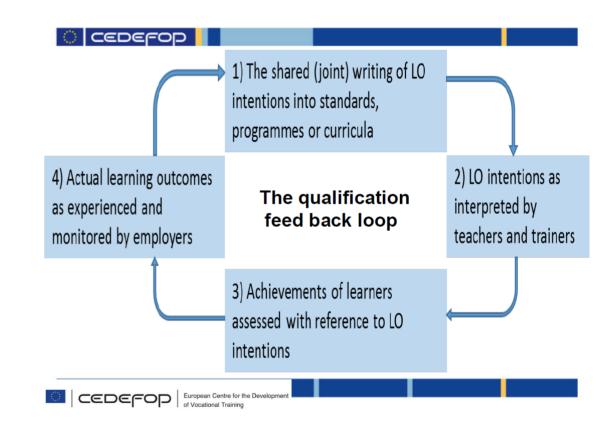


www.VocationalQualification.net

| npetence areas<br>re work tasks)   | Steps of competence develo   | opment  |  |  |   |  |
|--|--|---|--|--|---|--|
| Preparing, planning,<br>mounting and installing<br>electrical and/or<br>electronic systems for<br>buildings and industrial<br>applications | He/She can prepare and carry out si<br>electrical and/or electronic installat<br>(e.g., cables, electrical outlets, conr<br>and distribution systems, modular e<br>components, computer components<br>as carry out and check the necessar<br>and mountings.  | ions<br>nection<br>lectronic<br>s) as well                      | He/She can plan, prepare a<br>electrical and modular elec<br>installations (e.g., energy s<br>and business premises, incl<br>alternating and three-phas<br>electronic systems as units,<br>multimedia systems). He/SI<br>costumer and select the be<br>according to customer spece | tronic<br>upply in private<br>. lighting;<br>e current;<br>wireless LAN,<br>ne can advice the<br>st implementation | of energy distribution,<br>/ KNX, regulation and<br>access systems, RFID-s<br>He/She can configure,<br>functionality of the ins | lex electrical and/or<br>ed installations (e.g., systems<br>building management systems<br>monitoring systems, building<br>systems) and fully wire them.<br>service and diagnose the<br>stallation according to customer<br>his purpose can use computer-  |
| Inspecting, maintaining<br>and servicing electrical<br>and/or electronic<br>systems and machinery  | He/She can carry out basic<br>and scheduled maintenance<br>tasks, inspections and checks<br>at electrical and/or electronic<br>equipment according to<br>maintenance schedules and<br>predefined instructions (e.g.,<br>checking voltage tolerances,<br>changing wearing parts in<br>industrial plants, switching<br>and control systems, electrical<br>machinery, computer systems).<br>He/She can use the measuring<br>and testing tools necessary for it. | preventat<br>alignment<br>electronic<br>systems a<br>quality as | an carry out and document<br>ive maintenance and<br>it tasks at electrical and/or<br>industrial appliances and<br>ccording to established<br>surance methods (e.g.,<br>is monitoring of a CNC<br>tool)   | and/or electronic<br>analyse influencir<br>and performance<br>or electronic syste<br>of malfunctions (             | ondition of electrical<br>systems. He/She can<br>ng factors on reliability  | He/She can develop and<br>document maintenance<br>and inspection methods for<br>electrical/electronic systems<br>based on production and<br>service process analysis<br>as well as on quality<br>management and customer<br>requirements. He/She is<br>able to develop related<br>maintenance, inspection<br>and quality assurance plans<br>(e.g., optimizing MTBF of<br>a production line, planning<br>reserve power supply). |
| Setting up, putting into<br>operation and adjusting<br>electrical and/or<br>electronic systems   | He/She can set up, adjust and put in<br>operation electrical and/or electron<br>systems (e.g., allocating frequency<br>channels for a TV set, basic settings<br>frequency converter or a thermo rel<br>a motor) following customer require<br>and instructions from the technical<br>documentation.  | ic<br>s of a<br>ay for  | He/She can obtain and set<br>parameters for setting up a<br>electrical and/or electronic<br>select and carry out test pre-<br>installation and adjustment<br>interfaces in multimedia sy-<br>setting of alarm equipment<br>control unit).  | nd operating<br>systems and<br>ocedures for<br>(e.g., adjusting<br>stem, sensitivity                               | or electronic systems a<br>accompanying sensors<br>requirement analysis (   | up and adjust electrical and/<br>and their control including<br>and actuators according to<br>e.g., energy supply systems,<br>al machinery, radio relay  |
| <br>Designing, modifying   | He/She can modify, plan and  |   | an modify, plan and build  | He/She can desig   |   | He/She can design, build   |

# The use of learning outcomes to support labour market dialogue (2016 – 2017)

- ✓ The feed-back loop is only partly completed in the 10 countries covered
- ✓ The feed-back from employers/labour market to the education and training system (step 4 in the loop) is not systematically developed
- ✓ This influences directly the relevance and quality of qualifications



Source: "Comparing the content of qualifications across borders; the strengths and limitations of the learning outcomes approach", Jens Bjørnåvold, presentation on Cedefop conference "Comparing VET qualifications" (28-29 November 2019).

# The use of learning outcomes to support labour market dialogue (2016 – 2017)

- The success of learning outcomes in supporting the feedback loop depends on alignment between learning outcomes written for
  - ✓ Qualification standards;
  - ✓ Curricula;
  - ✓ Teaching and training;
  - ✓ Assessment
  - ✓ Occupation standards

 Learning outcomes must allow for a shared dialogue between the education and training supply side and the labour market demand side

Source: "Comparing the content of qualifications across borders; the strengths and limitations of the learning outcomes approach", Jens Bjørnåvold, presentation on Cedefop conference "Comparing VET qualifications" (28-29 November 2019).

## Joint CEDEFOP, UNESCO & ETF research

### ✓ 4 VET qualifications were compared in 26 countries worldwide

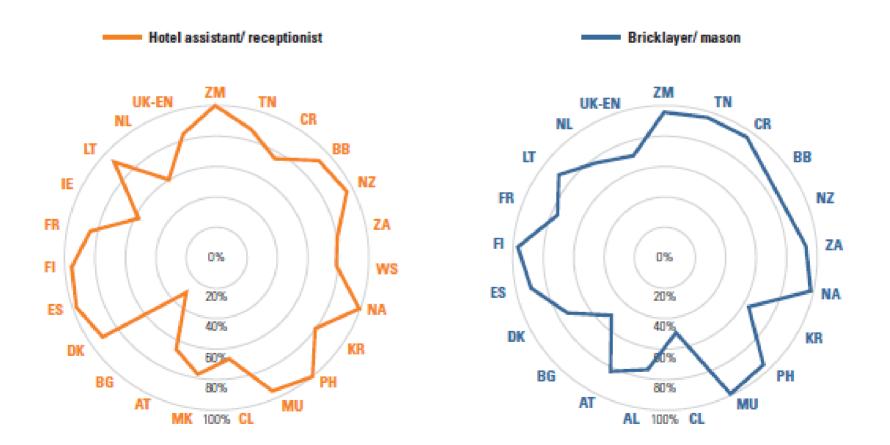
Table 7-7. Orientation of qualifications: overview per qualification profile and country

| ТҮРЕ                             | SKILLED WORKER  | TOTAL | SEMI-SKILLED WORKER       | TOTAL |
|----------------------------------|---|-------|---------------------------|-------|
| Bricklayer/mason                 | AL, AT, BB, BG, CL, CR, DK,<br>ES, FI, FR, LT, MU, NL, PH,<br>TN, UK-EN, ZA, ZM         | 18    | NZ, KR                    | 2     |
| Healthcare assistant             | AT, BG, CR, DK, ES, FI, FR,<br>LT, MU, NL, PH   | 11    | BB, NZ, ZA, IE, KR, UK-EN | 6     |
| Hotel assistant/<br>receptionist | AL, AT, BB, BG, CL, CR, DK,<br>ES, FI, FR, LT, MU, NL, NZ,<br>PH, TN, UK-EN, WS, ZA, ZM | 20    | IE, KR, NA                | 3     |
| ICT service technician           | AL, AT, BB, BG, CR, DK, ES<br>FI, FR, KR, LT, NL, PH, UAE,<br>ZM, ZA                    | 16    | ie, Mu, NZ, UK-en         | 4     |
| Total                            |   | 65    |                           | 15    |

Bjørnåvold, J., & Chakroun, B. (2017). Learning outcomes in comparing VET qualification profiles: a global approach. W *Global inventory of regional and national qualications frameworks 2017. Volume I: Thematic chapters* (s. 95–112). Hamburg: UNESCO Institute for Lifelong Learning.



Figure 7-3. Match of national qualifications profiles to ESCO (combining occupation-specific and transversal skills and competences)



Bjørnåvold, J., & Chakroun, B. (2017). Learning outcomes in comparing VET qualification profiles: a global approach. W *Global inventory of regional and national qualications frameworks 2017. Volume I: Thematic chapters* (s. 95–112). Hamburg: UNESCO Institute for Lifelong Learning.

### Y

# 'Comparing VET-qualifications – towards a European methodology' (2018-2020)

✓ On going work...

The study aims at developing a comparative methodology using fixed reference points, four were considered:

✓O\*NET

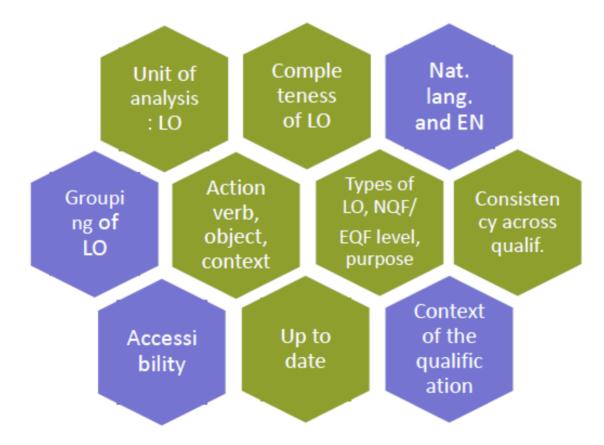
✓ ESCO

- WorldSkills Standards Specifications
- ✓ VQTS Competence Matrices
- ✓Addresses the Learning Outcomes feedback loop
  - Asks what can vacancy texts say about learning outcomes linked to qualifications?
  - ✓ Graduate surveys and employers satisfaction surveys

✓And...

# 'Comparing VET-qualifications – towards a European methodology' (2018-2020)

✓ Approaches the issue of suitability of data sources for (automated) comparisons of qualifications



Source: "Key question 2: Do we have the data for comparison; and where can we find them? Key findings from work assignment 2 of Cedefop's Comparing VET qualifications project", Monika Auzinger, Karin Luomi-Messerer, presentation on Cedefop conference "Comparing VET qualifications" (28-29 November 2019)

## Y

# 'Comparing VET-qualifications – towards a European methodology' (2018-2020)

Selected challenges:

- Estabilishing national reference documents (often more than one per qualification) and hierarchy between them
- ✓ How to compare qualifications with optional parts?
- ✓ Varying lenght and level of granularity of learning outcomes
- ✓None of the main documents in countries analyzed were available in English
- Grouping / structure of learning outcomes varies greatly across countries
- $\checkmark$  LO descriptions often stored in PDF files



# 'Comparing VET-qualifications – towards a European methodology' (2018-2020)

| Country          | Database   | LO of IVET qualifications<br>displayed                    |
|------------------|--|---|
| Bulgaria         | Portal on education and training opportunities in<br>secondary and tertiary education and lifelong<br>learning in Bulgaria | No  |
| Denmark          | Education Guide  | No  |
| Spain            | TodoFP   | Yes: short summary and full description<br>(PDF)          |
| France           | RNCP   | Yes: summary & comprehensive<br>descriptions              |
| Ireland          | QQI qualifications database  | Yes: short summary (PDF) & full<br>descriptions (PDF)     |
| Lithuania        | AIKOS  | Yes: short summary  |
| Nether-<br>lands | Vocational Education Qualifications<br>(Kwalificaties mbo)   | Yes: full descriptions (PDF)                              |
| Austria          | NQF Register   | Only for examples of IVET qualifications<br>short summary |
| Finland (1)      | eRequiremets (ePerusteet)  | Yes: short summary & full descriptions<br>(PDF)           |
| UK-<br>England   | Register of regulated qualifications   | No  |

Availability of qualifications databases?

Source: "Key question 2: Do we have the data for comparison; and where can we find them? Key findings from work assignment 2 of Cedefop's Comparing VET qualifications project", Monika Auzinger, Karin Luomi-Messerer, presentation on Cedefop conference <u>"Comparing VET qualifications</u>" (28-29 November 2019)





European skills and jobs (ESJ) survey

\* Interesting work carried out by ETF with partner countries on automation and knowledge extraction from OJV (see <u>materials</u>)





Online job vacancies and skills analysis

A Cedefop pan-European approach



✓ National challenges related to comparisons of qualifications match the ones encountered in international comparisons

✓ How to empirically derive and structure skills for the feedback?

✓ Ontology and/or ontologies seem to be the way forward?





#### Educational Research Institute

IQS Project Office Górczewska 8, 01-180 Warsaw, Poland phone: +48 22 24 17 100, +48 22 24 17 111 e-mail: rejestr@ibe.edu.pl

http://rejestr.kwalifikacje.gov.pl | http://www.ibe.edu.pl







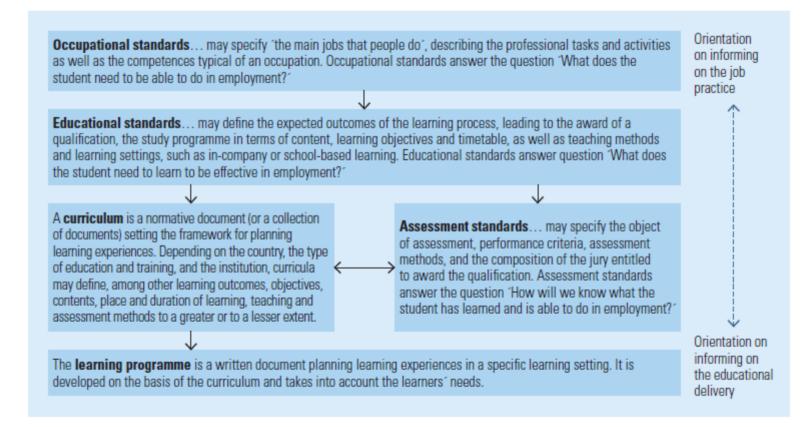
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## Sources of information about learning outcomes

Figure 7-1. Documents providing information on learning outcomes



Source: Cedefop, 2017.